# **BEFORE THE ARIZONA MEDICAL BOARD**

In the Matter of

David H. Payne, M.D.

Holder of License No. 47404 For the Practice of Allopathic Medicine In the State of Arizona.

Respondent.

Case No. 25A-47404-MDX

FINDINGS OF FACT, CONCLUSIONS OF LAW AND ORDER (License Revocation)

On March 5, 2025, this matter came before the Arizona Medical Board ("Board") for consideration of the Administrative Law Judge's ("ALJ") proposed Findings of Fact, Conclusions of Law and Recommended Order with regarding to David H. Payne, M.D., ("Respondent").

The Board, having considered the ALJ's Decision and the entire record in this matter, hereby issues the following Findings of Fact, Conclusions of Law and Order.

# FINDINGS OF FACT

1. The Arizona Medical Board (Board) has the authority for the regulation and control the practice of allopathic medicine in the State of Arizona.

2. Respondent David H. Payne, M.D. is the holder of License Number 47404 for the practice of allopathic medicine in Arizona.

3. On November 15, 2024, the Board issued a Complaint and Notice of Hearing to Dr. Payne alleging Dr. Payne had engaged in unprofessional conduct pursuant to A.R.S. § 32-1401(27)(a) "[v]iolating any federal or state laws, rules or regulations applicable to the practice of medicine") and A.R.S. § 32-1401(27)(d) ("[c]ommitting a felony, whether or not involving moral turpitude, or a misdemeanor involving moral turpitude. In either case, conviction by any court of competent jurisdiction or a plea of no contest is conclusive evidence of the commission"). Specifically, with regard to A.R.S. § 32-1401(27)(a), the Board alleged that Dr. Payne's conduct violated A.R.S. § 32-3208(A)

"[a] health professional who has been charged with a misdemeanor involving conduct that may affect patient safety or a felony after receiving or renewing a license or certificate must notify the health professional's regulatory board in writing within ten working days after the charge is filed"), as well as18 U.S.C. §§ 371, 1343, 1346 and 1952.

4. Nicole Samaradellis, Manager of Investigations for the Board, provided foundation for the admission of the Board's exhibits.

5. On June 29, 2018, Dr. Payne submitted a renewal application to the Board within which he disclosed that he had been indicted on several federal charges.<sup>1</sup>

6. On September 12, 2018, the Board notified Respondent that it had opened an investigation.<sup>2</sup>

On September 18, 2018, Dr. Payne filed a response to the Board.<sup>3</sup>

8. The Board's investigation revealed that on June 6, 2017, Dr. Payne was indicted on charges of 18 U.S.C. § 371 (Conspiracy), 18 U.S.C. §§ 1343, 1346 (Wire Fraud), 18 U.S.C. § 1952(a)(3) (Use of an Interstate Facility in Aid of Racketeering Enterprise), and 18 U.S.C. § 2 (Aiding and Abetting) in the U.S. District Court, Central District of California, case SA CR No. 17-53.<sup>4</sup>

9. On April 25, 2018, a First Superseding Indictment was issued in the U.S.
District Court, Central District of California, case SA CR No. 17-53(A), indicting Dr.
Payne on charges of 18 U.S.C. § 371 (Conspiracy), 18 U.S.C. §§ 1343, 1346 (Wire
Fraud), 18 U.S.C. § 1952(a)(3) (Use of an Interstate Facility in Aid of Unlawful
Activity), 18 U.S.C. § 2 (Aiding and Abetting), 18 U.S.C. §§ 982(a)(7), 981(a)(1)(C) and

7.

<sup>&</sup>lt;sup>1</sup> See Board's Exhibit 1.

See Board's Exhibit 3.

See Board's Exhibit 4.

<sup>&</sup>lt;sup>4</sup> See Board's Exhibit 2.

28 U.S.C. § 2461(c) (Criminal Forfeiture) in the U.S. District Court, Central District of California.<sup>5</sup>

10. Regardless of which indictment date is used, Dr. Payne failed to report his criminal charges to the Board within ten (10) days as required.

11. On July 18, 2023, judgment was entered against Dr. Payne on Count 1 - U.S.C. § 371 (Conspiracy), Count 2 and 3 - 18 U.S.C. § 1343, 1346 (Wire Fraud), and Count 4 - 18 U.S.C. § 1952(a) (Use of an Interstate Facility; Aiding and Abetting).<sup>6</sup> Dr. Payne was sentenced to 33 months of imprisonment, three (3) years of probation, and fined \$20,000.00.<sup>7</sup>

12. Dr. Payne's license is currently suspended because it expired on November 8, 2024.

13. Dr. Payne argued that he did not receive proper notice of the hearing because he is in federal prison and has been moved to various locations while incarcerated. However, the Board mailed the Complaint and Notice of Hearing to Dr. Payne's address of record with the Board via U.S. mail and Certified mail as is required of the Board, and emailed the Complaint and Notice of Hearing to Dr. Payne's email address of record. At the time of hearing, Dr. Payne was in possession of the Complaint and Notice of Hearing, as his wife had mailed him a copy of it, and he participated in the hearing.

14. Dr. Payne argued that he has appealed his conviction, and therefore, the case is "ongoing" and "not resolved."

15. Dr. Payne asserted that he was indicted in April 2018, and that he hired attorneys to represent him and notify the Board of the indictment. Dr. Payne blamed his

<sup>&</sup>lt;sup>5</sup> *Id.* <sup>6</sup> *See* Board's Exhibit 5. <sup>7</sup> *Id.* 

attorneys for failing to timely notify the Board.

16. Dr. Payne testified that "he thought everything was okay" and that he "made a good faith effort to report." Dr. Payne testified that he "intended" to inform the Board after his appeal.

# **CONCLUSIONS OF LAW**

1. The Board has jurisdiction over Dr. Payne and the subject matter in this case.<sup>8</sup>

2. Pursuant to A.R.S. § 41-1092.07(G)(2) and A.A.C. R2-19-119(B), the Board has the burden of proof in this matter. The standard of proof is by clear and convincing evidence.<sup>9</sup>

The legislature created the Board to protect the public. *See* Laws 1992, Ch.
 316, § 10.

4. Pursuant to A.R.S. § 32-1435(A), "[e]ach active licensee shall promptly and in writing inform the board of the licensee's current residence address, office address and telephone number and of each change in residence address, office address or telephone number that may later occur." Dr. Payne did not inform the Board of a change in address and the Board properly sent the Complaint and Notice of Hearing to Dr. Payne's address of record with the Board, and Dr. Payne, did in fact, receive the Complaint and Notice of Hearing.

5. Pursuant to A.R.S. 32-1401(27)(a) "unprofessional conduct" includes "[v]iolating any federal or state laws, rules or regulations applicable to the practice of medicine." A.R.S. § 32-3208(A) requires that "[a] health professional who has been charged with a misdemeanor involving conduct that may affect patient safety or a felony after receiving or renewing a license or certificate must notify the health professional's

<sup>8</sup> A.R.S. § 32-1403.

regulatory board in writing within ten working days after the charge is filed." The credible evidence of record presented established by clear and convincing evidence that Dr. Payne failed to notify the Board in writing within ten (10) working days of the filing of the charges. The indictments are dated June 6, 2017, and April 25, 2018. Dr. Payne did not notify the Board until he filed his renewal application on June 29, 2018. Consequently, Dr. Payne failed to comply with the requirement regardless of which indictment date is used.

6. Pursuant to A.R.S. § 32-1401(27)(d), "unprofessional conduct" includes "[c]ommitting a felony, whether or not involving moral turpitude, or a misdemeanor involving moral turpitude. In either case, conviction by any court of competent jurisdiction or a plea of no contest is conclusive evidence of the commission." In this case, the credible evidence presented established by clear and convincing evidence that Dr. Payne was found guilty on July 18, 2023, of Count 1 - U.S.C. § 371 (Conspiracy), Count 2 and 3 - 18 U.S.C. § 1343, 1346 (Wire Fraud), and Count 4 – 18 U.S.C. § 1952(a) (Use of an Interstate Facility; Aiding and Abetting in the United States District Court Central District of California.

### <u>ORDER</u>

IT IS ORDERED that License No. 47404 of David H. Payne, M.D., is revoked.

**IT IS FURTHER ORDERED** that, pursuant to A.R.S. § 32-1451(M), David H. Payne, M.D., be charged \$989.21 for the cost of the formal hearing. Dr. Payne shall pay the Board \$989.21 by certified funds within 90 days of the effective date of this Order.

### **<u>RIGHT TO PETITION FOR REHEARING OR REVIEW</u>**

Respondent is hereby notified that he has the right to petition for a rehearing or review. The petition for rehearing or review must be filed with the Board's Executive

<sup>9</sup> A.R.S. § 32-1451.04.

Director within thirty (30) days after service of this Order. A.R.S. § 41-1092.09(B). The petition for rehearing or review must set forth legally sufficient reasons for granting a rehearing or review. A.A.C. R4-16-103. Service of this order is effective five (5) days after date of mailing. A.R.S. § 41-1092.09(C). If a petition for rehearing or review is not filed, the Board's Order becomes effective thirty-five (35) days after it is mailed to Respondent.

Respondent is further notified that the filing of a motion for rehearing or review is required to preserve any rights of appeal to the Superior Court.

**DATED** this 18<sup>th</sup> day of March 2025.

#### THE ARIZONA MEDICAL BOARD

Patrice &. Whe Sa ley

By\_\_\_\_\_ Patricia E. McSorley Executive Director

1	ORIGINAL of the foregoing filed this
2	18 <sup>th</sup> day of March, 2025 with:
3	Arizona Medical Board
4	1740 W. Adams, Suite 4000 Phoenix, Arizona 85007
5	COPY of the foregoing filed
6	this 18 <sup>th</sup> day of March, 2025 with:
7	Tammy Eigenheer, Interim Director
8	Office of Administrative Hearings
9	1740 W. Adams Phoenix, AZ 85007
10	Executed copy of the foregoing
11	mailed by U.S. Mail and emailed
12	this 18 <sup>th</sup> day of March, 2025 to:
13	David H. Payne, MD
14	Address of Record
15	David H. Payne *LEGAL MAIL*
16	Inmate Number 76493112
17	Federal Satellite Prison Camp
18	5880 State Hwy. 67 South P.O. Box 5000
19	Florence, CO 81226
	Elizabeth A. Campbell
20	Assistant Attorney General Elizabeth.Campbell@azag.gov
21	
22	ADA
23	Callen
24	By:
25	Arizona Medical Board
26	
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